

Message Text

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ACTION NEA-09

INFO OCT-01 EUR-12 ISO-00 IO-10 SAM-01 SAB-01 AID-05

ACDA-05 EB-07 COME-00 OMB-01 TRSE-00 CIAE-00 DODE-00

PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 /096 W
----- 067670

R 071245Z MAR 75
FM AMEMBASSY TEL AVIV
TO SECSTATE WASHDC 5891
INFO AMEMBASSY AMMAN
AMEMBASSY BEIRUT
AMEMBASSY CAIRO
AMEMBASSY DAMASCUS
AMCONSUL JERUSALEM
AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY BRUSSELS
AMEMBASSY THE HAGUE
AMEMBASSY LUXEMBOURG
AMEMBASSY DUBLIN
AMEMBASSY COPENHAGEN
USMISSION EC BRUSSELS UNN

C O N F I D E N T I A L TEL AVIV 1528

JERUSALEM HOLD FOR THE SECRETARY'S PARTY

E O 11652: GDS
TAGS: PFOR, IS, XG
SUBJECT: ALLON'S VISIT TO GERMANY

REF: BONN 3679

SUMMARY: GOI WAS SURPRISED AND VERY PLEASED WITH
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RESULTS OF ALLON'S FEB 26-28 BONN VISIT, AND

PARTICULARLY BY STRONG STATEMENTS OF SUPPORT AND UNDERSTANDING FROM SENIOR FRG LEADERS. WITH RESPECT TO TONE OF ISRAELI PRESS COVERAGE (REFTEL, ISRAELI MEDIA ALSO HAS PLAYED UP POSITIVE ASPECTS OF VISIT. SUBSTANTIVELY, HOWEVER, VISIT PRODUCED FEW CONCRETE RESULTS. ON EURO-ARAB DIALOGUE, FRG CLAIMED THAT DENATIONALIZED EXPERTS FORMULA WOULD PREVENT PLO FROM OBTAINING FORMAL OBSERVER STATUS. GOI, HOWEVER, STILL FEARS THAT THIS POSITION MAY ERODE, AND PLO EVENTUALLY WILL GET Foothold IN EUROPEAN CONSULTATIONS. WHILE GOI CONTINUES TO SEEK "SPECIAL RELATIONSHIP" WITH FRG, IT RECOGNIZES AS FACT OF LIFE THAT FRG IS PURSUING "EVENHANDED" MIDEAST POLICY. END SUMMARY.

1. DIRECTOR EUROPE I NISSIM YAISH MARCH 5 HAS PROVIDED US WITH FOLLOWING ASSESSMENT OF FONMIN ALLON'S FEB 26-28 VISIT TO GERMANY.

2. FROM ISRAELI VIEWPOINT, ALLON VISIT WAS CONSIDERABLE SUCCESS. ALLON WAS SURPRISED AND VERY PLEASED BY UNDERSTANDING AND SUPPORT SHOWN BY SCHMIDT AND GENSCHER FOR GOI POSITIONS ON IMPLEMENTATION OF UNSC 242 AND ON PLO QUESTION. IN SUBSTANTIVE TERMS, HOWEVER, RESULTS WERE LIMITED.

3. ALLON WAS PARTICULARLY GRATIFIED BY WARMTH OF RECEPTION ACCORDED TO HIM DURING HIS FIRST VISIT IN ANY CAPACITY TO FRG, AS EVIDENCED BY RECIPROCAL EXPRESSIONS OF FRIENDSHIP. (NOTE: ALLON IS LEADER OF AHDUT AVODAH FACTION OF LABOR PARTY WHICH, AS MATTER OF PRINCIPLE, HAS ABJURED VISITS TO GERMANY.)

4. "SPECIAL RELATIONSHIP". YAISH STATED THAT ON NATURE OF GOI-FRG RELATIONS THERE WAS CLEAR DIFFERENCE OF VIEWPOINT. ALLON HAD TOLD FRG LEADERS THAT ISRAEL CONTINUED TO EXPECT THAT THERE WOULD BE "SPECIAL RELATIONSHIP" BETWEEN TWO STATES IN VIEW OF TRAGIC AND INERADICABLE HISTORICAL BACKGROUND. FRG ON OTHER HAND SPOKE OF "EVENHANDEDNESS" CONFIDENTIAL

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IN GERMANY'S RELATIONS WITH MID EAST STATES, WHICH MEANT DETERMINING ITS POSITION ON SPECIFIC ISSUES IN ACCORDANCE WITH THEIR SUBSTANTIVE MERITS.

5. PLO ISSUE AND EURO-ARAB DIALOGUE. ALLON WAS PARTICULARLY PLEASED WITH FRG SUPPORT FOR GOI'S STAND ON PALESTINIAN QUESTION. HE HAD RECEIVED STRONG ASSURANCES THAT FRG WOULD NOT EXTEND

RECOGNITION TO PLO OR CALL FOR ISRAEL TO DEAL WITH IT UNTIL LATTER RECOGNIZED EXISTANCE OF ISRAEL. GENSCHER ALSO EXPLAINED FRG POSITION IN SUPPORT OF EC'S FEB 24 DE-NATIONALIZED EXPERTS FORMULA PROPOSAL RE EURO-ARAB DIALOGUE. WHILE FRG INSISTED THAT THIS FORMULA WOULD AVOID POSSIBILITY OF PLO ACQUIRING FORMAL OBSERVER STATUS IN EURO-ARAB DIALOGUE, GOI BELIEVES THAT THIS POSITION EVENTUALLY WILL ERODE. THUS, WHILE EXPRESSING APPRECIATION FOR FRG INTENTIONS, GOI STILL HOPED THAT FRG WOULD TAKE EVEN STRONGER AND MORE CLEARCUT POSITION.

6. FRG-GOI ECONOMIC RELATIONS. YAISH SAID THAT FRG HAD REAFFIRMED ITS INTENTION TO CONTINUE SUPPLYING ECONOMIC AID TO ISRAEL, COMMITTING ITSELF FOR 1975 TO 110 MILLION DOLLAR LONG TERM, LOW INTEREST LOAN. WHILE GOI HAD ASKED FOR LARGER AMOUNT, IT WAS GRATEFUL FOR AMOUNT PROVIDED. HOWEVER, ISRAEL CONTINUED TO HAVE LARGE TRADE GAP WITH GERMANY, AMOUNTING TO 500 MILLION DOLLARS IN 1974. YAISH NOTED THAT FRG, UNLIKE OTHER EUROPEAN STATES OR USG, HAD NO MECHANISM FOR PROVIDING GRANT ASSISTANCE, AND THAT AID THEREFOR HAD TO TAKE FORM OF SOFT LOANS.

7 EUROPE-ISRAEL. IN COMMENTING ON EUROPE-ISRAEL RELATIONS SINCE OCTOBER 1973 WAR, YAISH NOTED THAT EUROPEANS HAD APPARENTLY RECOVERED FROM "PANIC" INDUCED BY OIL BOYCOTT AND AGAIN HAD TAKEN MORE BALANCED VIEW OF MIDEAST QUESTIONS. IN EFFECT, ISRAEL AND EUROPE HAD ACHIEVED TACIT ARRANGEMENT WHEREBY ISRAEL ACKNOWLEDGED REALITY OF EUROPE'S NEED TO PROTECT ITS "INTERESTS" IN ARAB

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WORLD WHILE EUROPEANS RECOGNIZE THAT THEIR ROLE IN SEEKING RESOLUTION OF ARAB-ISRAELI DISPUTE WAS VERY LIMITED. LEADERSHIP CHANGES IN FRG AND UK HAD ALSO HELPED IMPROVE THE ATMOSPHERE OF ISRAELI-EUROPEAN RELATIONS. NEW FRENCH GOVERNMENT ON OTHER HAND SEEMED EVEN MORE PRO-ARAB THAN ITS PREDECESSOR. YAISH ADDED THAT EUPHORIC ISRAELI PRESS COMMENTARIES CLAIMING THAT ALLON VISIT MARKED TURNING POINT IN HALTING EROSION OF EUROPEAN SUPPORT FOR ISRAEL WERE EXAGGERATED. LONG-TERM NATURE OF EUROPEAN-ISRAELI RELATIONS COULD NOT BE ALTERED BY ONE VISIT, NO MATTER HOW WELL IT WENT. ISRAEL RECOGNIZED THAT EUROPE HAD INTEREST IN GOOD RELATIONS IN ARAB WORLD AND THAT EUROPEAN MIDEAST POLICY WOULD INEVITABLY BE

"BALANCED" FOR FORESEEABLE FUTURE.
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